



North Kent

Sewer Authority

Kent County, Michigan

FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2023



Vredeveld Haefner LLC
CPAs and Consultants

NORTH KENT SEWER AUTHORITY

TABLE OF CONTENTS

FINANCIAL SECTION	<u>PAGE</u>
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-7
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position	9
Statement of Activities	11
Fund Financial Statements	
Balance Sheet - Governmental Funds	12-13
Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to the Net Position of Governmental Activities on the Statement of Net Position	15
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	16-17
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Notes to Financial Statements	19-27
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund	29
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Sewer Collection Fund	30
Combining Statements - Nonmajor Governmental Funds	
Combining Balance Sheet	31
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	32



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INDEPENDENT AUDITORS' REPORT

March 26, 2024

North Kent Sewer Authority
Board of Trustees
Kent County, Michigan

Report on the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the North Kent Sewer Authority (the Authority), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Authority, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- exercise professional judgement and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged in governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 7 and the budgetary comparison information on pages 29 and 30 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management and the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Report on Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Urodeuxeld Haefner LLC

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

As management of the North Kent Sewer Authority (the Authority), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

The North Kent Sewer Authority is a joint venture established to construct and maintain a sewer system plant and infrastructure utilized by participating municipalities. Participating municipalities include Alpine, Cannon and Courtland Townships, Plainfield Charter Township and the City of Rockford.

Financial Highlights

- Replaced the cupolas on the Machine Building Roof.
- Purposed a new pump for Bostwick Lake Lift Station.
- Rebuilt Headworks Screw Pump #3 upper & lower assemblies.
- Rebuilt RAS Pump #3.
- Purchased a 2022 Ford F-350.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements. The Authority's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business. The government-wide financial statements include only the Authority itself (a special purpose government). The Authority has no legally separate component units for which the Authority is financially accountable. In this report, financial information for the Authority is reported separately from the financial information of joint venture participants.

The *statement of net position* presents information on all of the Authority's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., payments on debt and compensated absences).

Both of the government-wide financial statements display functions of the Authority that are principally supported by intergovernmental revenues (*governmental activities*). The governmental activities of the Authority include public works and interest payments on bonds outstanding. The Authority does not have any business-type activities.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Authority, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Authority are governmental funds. The Authority does not utilize proprietary or fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Authority maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, sewer collection special revenue fund, wastewater treatment plant debt service fund, SRF bonds debt service fund and improvement capital projects fund each of which are considered to be a major fund.

Data is combined into a single aggregated presentation for the other governmental funds. Individual fund data for each of the non-major governmental funds is provided in the form of *combining statements*.

The Authority adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison schedules have been provided herein to demonstrate compliance with those budgets.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. Required supplementary information includes this management's discussion and analysis and budget and actual comparisons for the general and sewer collection special revenue funds.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Authority, assets exceeded liabilities by \$24,337,125 at the close of the most recent fiscal year.

The most significant portion of the Authority's net position reflects investment in capital assets (e.g., land, plant and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Authority uses these capital assets to provide services to joint venture participants; consequently, these assets are *not* available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Following is a summary of net position of the system:

	Governmental Activities	
	<u>2022</u>	<u>2023</u>
Assets		
Current assets	\$ 4,725,845	\$ 5,642,112
Noncurrent assets		
Due from other governments	5,692,051	5,162,022
Capital assets	47,352,000	45,838,395
Total assets	57,769,896	56,642,529
Liabilities		
Current liabilities	348,432	274,486
Long-term liabilities	35,459,559	32,030,918
Total liabilities	35,807,991	32,305,404
Net position		
Net invested in capital assets	18,212,529	19,621,082
Restricted	2,964,914	3,908,462
Unrestricted	784,462	807,581
Total net position	\$21,961,905	\$24,337,125

Net position of the Authority increased by \$2,375,220. The increase in net position is primarily the result of the timing difference between when joint venture participants provide funding for debt service on capital bonds and when depreciation is recorded on the capital assets funded by these bonds.

	Governmental Activities	
	<u>2022</u>	<u>2023</u>
Revenue		
Program revenue		
Charges for services	\$ 8,061,044	\$ 8,801,576
Operating and capital grants	-	-
General revenue		
Sale of capital assets	-	-
Unrestricted interest earnings	1,910	5,621
Total revenue	8,062,954	8,807,197
Expenses		
Public works	5,124,620	5,556,288
Interest	953,365	875,689
Total expenses	6,077,985	6,431,977
Increase in net position	1,984,969	2,375,220
Net position, beginning of year	19,976,936	21,961,905
Net position, end of year	\$21,961,905	\$24,337,125

Governmental activities

During the year, approximately 86% of Authority expenses were for public works which included \$3,819,629 for operation and maintenance of the system and \$1,736,659 for depreciation of system infrastructure. The remaining \$875,689 of total expenses was for interest and other bond costs.

Financial Analysis of the Government's Funds

As noted earlier, the Authority uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Authority's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Authority's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the Authority's governmental funds reported combined ending fund balances of \$4,716,042, an increase of \$966,666 in comparison with the prior year. This increase is primarily the result of fewer capital projects taking place in 2023.

The general fund is the chief operating fund of the Authority. At the end of the current fiscal year, unassigned fund balance of the general fund was \$706,313. As a measure of the general fund's liquidity, it is important to note that the general fund operates on a reimbursement basis from joint venture participants.

Budgetary Highlights

- The 2023 budget was increased due to unexpected electrical and chemical cost increases.

Capital Asset and Debt Administration

Capital assets. The Authority's investment in capital assets for its governmental activities as of December 31, 2023, amounted to \$45,838,395 (net of accumulated depreciation).

The Authority's capital assets (net of depreciation) are summarized as follows:

	Governmental Activities
Land and right-of-way	\$ 874,265
Depreciable assets	<u>44,964,130</u>
Total	<u><u>\$45,838,395</u></u>

Current year capital asset additions included a replacement vehicle, replacement equipment and replacement of the machine building roof. Additional information on the Authority's capital assets can be found in Note 3 of this report.

Debt. At the end of the current fiscal year, the Authority had bonded debt of \$30,062,061, unamortized bond premiums of \$1,847,302 and compensated absences of \$121,555 outstanding.

Additional information on the Authority's long-term debt can be found in Note 4 of this report.

Economic Factors and Next Year's Budgets and Rates

- Replacement of Northland Lift Stations forcemain.
- Construction of new Saddle Ridge Lift Station & forcemain.
- Budgeted to replace the plow truck/service truck.
- Upgrades at Bell & Peak Lane Lift Stations to be completed.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the North Kent Sewer Authority, Treasurer, 7 South Monroe, P.O. Box 561, Rockford, MI 49341-0560.

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BASIC FINANCIAL STATEMENTS

NORTH KENT SEWER AUTHORITY

STATEMENT OF NET POSITION

DECEMBER 31, 2023

	<u>Governmental Activities</u>
Assets	
Cash	\$ 3,666,763
Due from other governments	1,897,002
Prepaid items	78,347
Due from other governments long-term	5,162,022
Capital assets	
Land and right-of-way	874,265
System infrastructure (net of accumulated depreciation)	<u>44,964,130</u>
Total assets	<u>56,642,529</u>
Liabilities	
Accounts payable	50,490
Accrued liabilities	223,996
Noncurrent liabilities	
Compensated absences	121,555
Unamortized bond premium	1,847,302
Due within one year	3,170,000
Due in more than one year	<u>26,892,061</u>
Total liabilities	<u>32,305,404</u>
Net position	
Net investment in capital assets	19,621,082
Restricted for	
Debt service	177,399
Capital projects	3,731,063
Unrestricted	<u>807,581</u>
Total net position	<u>\$ 24,337,125</u>

The accompanying notes are an integral part of these financial statements.

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NORTH KENT SEWER AUTHORITY

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2023

Functions/Programs	Expenses	Program	Net (Expense)
		Revenues	
		Charges	
		for Services	
Primary government			
Governmental activities			
Public works	\$ 5,556,288	\$ 8,801,576	\$ 3,245,288
Interest on long-term debt	<u>875,689</u>	<u>-</u>	<u>(875,689)</u>
Total governmental activities	<u>\$ 6,431,977</u>	<u>\$ 8,801,576</u>	2,369,599
General revenues			
Unrestricted interest earnings			<u>5,621</u>
Change in net position			2,375,220
Net position, beginning of year			<u>21,961,905</u>
Net position, end of year			<u>\$ 24,337,125</u>

The accompanying notes are an integral part of these financial statements.

NORTH KENT SEWER AUTHORITY

GOVERNMENTAL FUNDS BALANCE SHEET

DECEMBER 31, 2023

	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	
		<u>Sewer Collection</u>	<u>Wastewater Treatment Plant</u>	<u>SRF Bonds</u>
Assets				
Cash	\$ 132,790	\$ 33,337	\$ 105,456	\$ -
Due from other governments	458,891	171,496	851,813	4,912,062
Due from other funds	175,000	-	-	-
Prepaid items	78,347	-	-	-
Total assets	<u>\$ 845,028</u>	<u>\$ 204,833</u>	<u>\$ 957,269</u>	<u>\$ 4,912,062</u>
Liabilities, deferred inflows and fund balances				
Liabilities				
Accounts payable	\$ 48,157	\$ 2,333	\$ -	\$ -
Accrued liabilities	12,211	4,580	-	-
Due to other funds	-	175,000	-	-
Total liabilities	<u>60,368</u>	<u>181,913</u>	<u>-</u>	<u>-</u>
Deferred inflows of resources				
Unavailable revenue - contracts	-	-	779,989	4,912,062
Fund balances				
Nonspendable				
Prepaid items	78,347	-	-	-
Restricted for				
Capital projects	-	-	-	-
Debt service	-	-	177,280	-
Assigned for sewer collection	-	22,920	-	-
Unassigned	706,313	-	-	-
Total fund balances	<u>784,660</u>	<u>22,920</u>	<u>177,280</u>	<u>-</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 845,028</u>	<u>\$ 204,833</u>	<u>\$ 957,269</u>	<u>\$ 4,912,062</u>

The accompanying notes are an integral part of these financial statements.

Capital Projects		
Improvement Capital Projects	Nonmajor Governmental Funds	Total
\$ 3,395,061	\$ 119	\$ 3,666,763
336,002	-	6,730,264
-	-	175,000
-	-	78,347
<u>\$ 3,731,063</u>	<u>\$ 119</u>	<u>\$ 10,650,374</u>
\$ -	\$ -	\$ 50,490
-	-	16,791
-	-	175,000
<u>-</u>	<u>-</u>	<u>242,281</u>
-	-	5,692,051
-	-	78,347
3,731,063	-	3,731,063
-	119	177,399
-	-	22,920
-	-	706,313
<u>3,731,063</u>	<u>119</u>	<u>4,716,042</u>
<u>\$ 3,731,063</u>	<u>\$ 119</u>	<u>\$ 10,650,374</u>

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NORTH KENT SEWER AUTHORITY

RECONCILIATION OF FUND BALANCES ON THE BALANCE SHEET FOR GOVERNMENTAL FUNDS TO NET POSITION OF GOVERNMENTAL ACTIVITIES ON THE STATEMENT OF NET POSITION

DECEMBER 31, 2023

Fund balances - total governmental funds	\$ 4,716,042
Amounts reported for <i>governmental activities</i> in the statement of net position are different because	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	
Add - capital assets (net)	45,838,395
Certain assets reported on the statement of net position are not receivable in the current period and therefore are not reported in the funds.	
Add - accrued interest receivable from participants	207,205
Add - accrued compensated absences receivable from participants	121,555
Add - deferred revenue on long-term receivable due from participants	5,692,051
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - bonds payable	(30,062,061)
Deduct - unamortized bond premium	(1,847,302)
Deduct - compensated absences	(121,555)
Deduct - accrued interest on bonds	<u>(207,205)</u>
Net position of governmental activities	<u>\$ 24,337,125</u>

The accompanying notes are an integral part of these financial statements.

NORTH KENT SEWER AUTHORITY

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	
		<u>Sewer Collection</u>	<u>Wastewater Treatment Plant</u>	<u>SRF Bonds</u>
Revenues				
Intergovernmental revenue				
Participant fees	\$ 2,586,765	\$ 1,329,144	\$ 1,677,555	\$ 593,180
Connection fees	-	-	1,272,605	-
Other reimbursement	-	-	-	-
Interest	545	-	285	-
Total revenues	<u>2,587,310</u>	<u>1,329,144</u>	<u>2,950,445</u>	<u>593,180</u>
Expenditures				
Current				
Public works	2,576,520	1,316,816	-	-
Capital outlay	-	-	-	-
Debt service				
Principal	-	-	1,800,000	465,000
Interest	-	-	1,073,825	128,180
Total expenditures	<u>2,576,520</u>	<u>1,316,816</u>	<u>2,873,825</u>	<u>593,180</u>
Net changes in fund balances	10,790	12,328	76,620	-
Fund balances, beginning of year	<u>773,870</u>	<u>10,592</u>	<u>100,660</u>	<u>-</u>
Fund balances, end of year	<u>\$ 784,660</u>	<u>\$ 22,920</u>	<u>\$ 177,280</u>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements.

Capital Projects		
Improvement Capital Projects	Nonmajor Governmental Funds	Total
\$ 993,999	\$ 871,503	\$ 8,052,146
-	-	1,272,605
3,386	-	3,386
<u>4,791</u>	<u>-</u>	<u>5,621</u>
<u>1,002,176</u>	<u>871,503</u>	<u>9,333,758</u>
-	-	3,893,336
133,668	-	133,668
-	800,000	3,065,000
-	73,083	1,275,088
<u>-</u>	<u>73,083</u>	<u>1,275,088</u>
<u>133,668</u>	<u>873,083</u>	<u>8,367,092</u>
868,508	(1,580)	966,666
<u>2,862,555</u>	<u>1,699</u>	<u>3,749,376</u>
<u>\$ 3,731,063</u>	<u>\$ 119</u>	<u>\$ 4,716,042</u>

NORTH KENT SEWER AUTHORITY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2023

Net changes in fund balances - total governmental funds	\$ 966,666
Amounts reported for <i>governmental activities</i> in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense.	
Add - capital outlay	223,054
Deduct - depreciation expense	(1,736,659)
Repayment of bond principal is an expenditure in the governmental funds but repayment reduces long-term liabilities in the statement of net assets.	
Add - principal payments on bonds	3,065,000
Some revenues and expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported in the funds.	
Deduct - decrease in interest receivable from participants	(20,079)
Add - increase in compensated absences receivable from participants	15,679
Deduct - payments from participants on long-term receivables	(522,161)
Add - decrease in accrued interest payable	20,079
Deduct - increase in compensated absences	(15,679)
Add - amortization of bond premium	<u>379,320</u>
Change in net position of governmental activities	<u>\$ 2,375,220</u>

The accompanying notes are an integral part of these financial statements.

NORTH KENT SEWER AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the North Kent Sewer Authority (the Authority) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

Reporting Entity The North Kent Sewer Authority, which is established pursuant to Michigan Act 233, is a joint venture governed by a five member Board of Trustees appointed by the legislative bodies of five participating municipalities. The Authority was established to construct and maintain sewer system infrastructure utilized by participating municipalities. Participating municipalities include:

- City of Rockford
- Alpine Township
- Cannon Township
- Courtland Township
- Plainfield Charter Township

Participating municipalities fund operating and debt service costs based on their common and exclusive sewer system usage. The criteria established by the Governmental Accounting Standards Board for determining the reporting entity includes a significant operational financial relationship with another entity. Based on the above criteria, these financial statements present all funds of the North Kent Sewer Authority.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the governmental activities of the special purpose government (the Authority). For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* of the Authority are supported primarily by intergovernmental revenues from the participants. The Authority has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. The Authority utilizes no proprietary or fiduciary funds. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Major governmental funds are reported as separate columns in the fund financial statements.

The Authority reports the following major governmental funds:

- The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

NORTH KENT SEWER AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2023

The *Sewer Collection Special Revenue Fund* is used to account for maintenance performed on participant specific and shared collection systems.

The *Debt Service Funds* for the Wastewater Treatment Plant and SRF bonds account for the receipt of participant payments and the payment of principal and interest on those debt issues which finance infrastructure reconstruction, expansion and/or improvement projects.

The *Improvement Capital Projects Fund* accounts for the accumulation of participant fees for future capital projects.

Additionally, the Authority reports the following fund type:

The *Debt Service Funds* are used to account for the accumulation of resources for, and payment of, long-term debt principal, interest, and related costs.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Joint venture participant fees and connection fees are recognized as revenues in the year for which they are assessed. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for joint venture participant assessments, connection fees and interest which use one year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include principal and interest on long-term debt and compensated absences which are recognized when due.

All Governmental Funds are accounted for on a spending or "flow of current financial resources" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance is considered a measure of "available, spendable resources".

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current financial resources. Accordingly, they are said to present a summary of sources and uses of "available, spendable resources" during a period.

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

Budgets and Budgetary Accounting

The Authority's procedures for establishing budgetary data are as follows:

- The Treasurer submits a proposed budget for the upcoming year to the Authority's Board.
- The budget is reviewed by the Authority's Board and a public hearing is held. Prior to the beginning of the year, the budget is adopted by the Authority's Board.
- The budget for the general and special revenue funds are adopted following the modified accrual basis of accounting (a basis consistent with generally accepted accounting principles).
- Budget amounts shown in the financial statements consist of those amounts contained in the original and amended budget.
- The Authority adopts a budget for the general fund and special revenue fund at the department level of detail by means of an appropriations act. Budgets were amended during the year.

Cash and Investments

Cash consists of the balance in checking accounts while investments are money market account and other balances with Michigan financial institutions. Michigan law and Authority policy authorizes the Authority to invest in:

- a. Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g. External investment pools as authorized by Public Act 20 as amended.

Due From Other Governments

Balances due from other governments include balances due from joint venture participants or the State of Michigan. These balances are reported net of estimated uncollectible balances (estimated uncollectible balances were zero at year-end).

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

Due to and Due from Other Funds

Interfund receivables and payables are short term borrowings that arise from interfund transactions which are recorded by all funds affected in the period in which transactions are executed.

Prepaid Items

The Authority incurred costs prior to year-end for services that will be performed in the next fiscal year. In these situations, the Authority records an asset to reflect the investment in future services.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The government has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: contracts receivable from participants. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Capital Assets

Capital assets, which include land, property, equipment and infrastructure are reported in the governmental activities column in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Donated capital assets are valued at acquisition value (the price that would be paid to acquire an asset with an equivalent service potential in an orderly market transaction) on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation on capital assets, is computed using the straight-line method over the following estimated useful lives:

	<u>Years</u>
System & Plant Infrastructure	10-50
Sewer Infrastructure	5
Vehicles	3-10

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

Long-Term Obligations

In the government-wide financial statements the long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Where applicable, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs during the year of issuance. The face amount of debt issued and any premiums received are reported as other financing sources. Discounts on debt issuances are reported as other financing uses. Issuance costs are reported as public works expenditures/expenses.

Compensated Absences

Authority policy provides employees with a vested right to receive payments for unused vacation and sick time benefits under formulas and conditions specified in the personnel policy. Accumulated vacation and sick time of governmental funds is recorded on the statement of net position and not on the governmental fund balance sheets because it is not expected to be liquidated with expendable available financial resources. Compensated absences reported for governmental activities are primarily liquidated from general fund resources.

Fund Equity/Net position

Governmental funds report fund balance in the following five categories:

1. Non-spendable - the related asset's form does not allow expenditure of the balance. The assets are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, non-current financial assets, and the nonspendable portion of endowments.
2. Restricted - the related assets can only be spent for the specific purposes stipulated by constitution, external resource providers, or as identified in enabling legislation.
3. Committed - the related assets can only be spent for a specific purpose identified by formal action of the governing board.
4. Assigned - the related assets can only be spent for a specific purpose identified by management as authorized by the governing board.
5. Unassigned - is the residual classification and includes all spendable amounts not contained in the other classifications.

Fund Balance can only be committed and assigned by resolution of the Board.

Net Position and Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position/fund balance and unrestricted – net position/fund balance, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to use restricted resources first, then unrestricted resource as they are needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

2. CASH AND INVESTMENTS

The captions on the financial statements relating to cash and investments are as follows:

	Governmental Activities
Cash	\$3,666,763

These deposits and investments, which consist of demand deposits and money market accounts, are in financial institutions located in Michigan. All accounts are in the name of the Authority and a specific fund or common account. They are recorded in Authority records at fair value.

Investment and deposit risk

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned. As of year-end, \$3,519,467 of the Authority's bank balance of \$3,769,467 was exposed to custodial credit risk because it was uninsured and uncollateralized.

3. CAPITAL ASSETS

Capital asset activity for the year was as follows:

	Balance January 1, 2023	Additions	Deletions	Balance December 31, 2023
Governmental Activities				
Capital assets, not being depreciated				
Land and right-of-way	\$ 874,265	\$ -	\$ -	\$ 874,265
Construction in progress	-	-	-	-
Total capital assets, not being depreciated	874,265	-	-	874,265
Capital assets, being depreciated				
System and plant infrastructure	64,616,739	85,528	-	64,702,267
Sewer infrastructure	300,497	47,768	-	348,265
Vehicles	1,101,596	89,758	14,500	1,176,854
Total capital assets being depreciated	66,018,832	223,054	14,500	66,227,386
Less accumulated depreciation for:				
System and plant infrastructure	18,649,652	1,612,984	-	20,262,636
Sewer infrastructure	150,453	28,087	-	178,540
Vehicles	740,992	95,588	14,500	822,080
Total accumulated depreciation	19,541,097	1,736,659	14,500	21,263,256
Net capital assets, being depreciated	46,477,735	(1,513,605)	-	44,964,130
Governmental Activities capital assets, net	\$ 47,352,000	\$ (1,513,605)	\$ -	\$ 45,838,395

Depreciation expense of \$1,736,659 was charged to the public works function.

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

4. LONG-TERM DEBT

The following is a summary of long-term debt activity and balances of the Authority for the year ended December 31, 2023:

	<u>Balance January 1, 2023</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2023</u>	<u>Due Within One Year</u>
Governmental Activities					
2017 Refunding Bonds due in annual installments from \$155,000 to \$495,000 beginning in 2018 through May 2027; interest at 2.01%.	\$1,765,000	\$ -	\$470,000	\$1,295,000	\$475,000
2011 Sewer Bonds due in annual installments from \$275,000 to \$435,000 through May 2032, interest at 2.5%	3,323,895	-	300,000	3,023,895	305,000
* 2012 Refunding Bonds due in annual installments from \$240,000 to \$360,000 through November 2026, interest at 2.0% to 3.05%	1,380,000	-	330,000	1,050,000	340,000
\$975,000 2012 Sewer Bonds due in annual installments from \$40,000 to \$60,000 through October 2032, interest at 2.5%	513,234	-	45,000	468,234	45,000
\$625,000 2012 Sewer Bonds due in annual installments from \$25,000 to \$40,000 through October 2032, interest at 2.5%	290,659	-	25,000	265,659	25,000
\$4,700,000 2015 Refunding Bonds due in annual installments from \$880,000 to \$3,565,000 through November 2030, interest at 0.9% to 3.9%	2,710,000	-	305,000	2,405,000	315,000
\$2,130,000 2013 Sewer Bonds due in annual installments from \$80,000 to \$114,273 through October 2034, interest at 2.0%	1,249,273	-	95,000	1,154,273	95,000

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Balance January 1, 2023</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2023</u>	<u>Due Within One Year</u>
* \$29,120,000 2016 Refunding Bonds due in annual installments from \$275,000 to \$3,565,000 through November 2031, interest at 2.0% to 5.0%	\$21,895,000	\$ -	\$1,495,000	\$20,400,000	\$1,570,000
Total debt	33,127,061	-	3,065,000	30,062,061	3,170,000
Accrued employee benefits	105,876	15,679	-	121,555	-
Total Governmental Activities	\$33,232,937	\$15,679	\$3,065,000	\$30,183,616	\$3,170,000

*= Public offering for GASB 88 purposes.

The outstanding direct borrowings contain a provision that in the event of default, the participating municipalities shall be required to use money from its general fund or levy an ad valorem tax sufficient to pay the obligation, subject to applicable constitutional, statutory, and charter limitations.

Following is a summary of future principal maturities and interest requirements:

<u>Year</u>	<u>Public Offerings</u>		<u>Direct Placements</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 1,910,000	\$ 942,280	\$1,260,000	\$ 218,234	\$ 3,170,000	\$1,160,514
2025	1,990,000	853,580	1,300,000	188,547	3,290,000	1,042,127
2026	2,440,000	761,080	985,000	160,925	3,425,000	922,005
2027	2,595,000	646,100	1,025,000	135,429	3,620,000	781,529
2028	2,875,000	568,250	870,000	110,430	3,745,000	678,680
2029-2033	9,640,000	994,250	3,057,788	199,126	12,697,788	1,193,376
2034	-	-	114,273	2,285	114,273	2,285
Total	\$21,450,000	\$4,765,540	\$8,612,061	\$1,014,976	\$30,062,061	\$5,780,516

5. PENSION PLANS

Defined Contribution Pension Plan

North Kent Sewer Authority's Employee Retirement System is a defined contribution plan (the Plan), which provides pension benefits to substantially all employees. The Plan provisions and contribution amounts were established by the Authority Board and may be amended by the Authority Board. The Plan is administered by the Michigan Municipal Employees Retirement System (MERS). In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate immediately upon employment.

The Authority contributes 7% of each participant's base salary to the Plan. Employees are required to contribute at least 3% of their base salary. The Authority's contributions vest based on years of service with 100% vesting occurring after 6 years of service. The Authority and Authority employees made contributions to the Plan of \$50,395 and \$21,598, respectively, during 2023.

NORTH KENT SEWER AUTHORITY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023

6. RELATED PARTY TRANSACTIONS

Fund statement participant and connection fees and fiscal year-end receivables attributable to related parties are as follows:

	<u>Intergovernmental Revenue</u>	<u>Due From Other Governments</u>
Alpine Township	\$1,759,361	\$1,937,893
Cannon Township	1,121,002	1,172,052
Courtland Township	136,099	10,270
Plainfield Charter Township	5,111,292	3,411,299
City of Rockford	1,196,995	82,579
Unbilled and unallocated	-	116,171
	<hr/>	<hr/>
Total	<u>\$9,324,749</u>	<u>\$6,730,264</u>

7. RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts, destruction of assets, errors and omissions, injuries to employees, medical benefits provided to employees, and natural disasters for which it obtains coverage from commercial insurance companies. The Authority has had no settled claims resulting from these risks that exceeded commercial coverage in any of the past three years.

8. CONTINGENCY

The Michigan Department of Environment, Great Lakes, and Energy (EGLE) has notified the Authority that their next discharge permit issued by EGLE may include a limit for discharge of PFAS. Under the current operating conditions, the Authority would be in violation of this proposed permit. The Authority is currently working with EGLE to address this situation.

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REQUIRED SUPPLEMENTARY INFORMATION

NORTH KENT SEWER AUTHORITY

GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Budget Amounts</u>		<u>Actual Amount</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental revenue				
Participant fees	\$ 3,539,550	\$ 3,656,550	\$ 2,586,765	\$ (1,069,785)
Interest	<u>800</u>	<u>800</u>	<u>545</u>	<u>(255)</u>
Total revenues	3,540,350	3,657,350	2,587,310	(1,070,040)
Expenditures				
Current				
Public works	<u>2,586,350</u>	<u>2,783,850</u>	<u>2,576,520</u>	<u>207,330</u>
Revenues over (under) expenditures	954,000	873,500	10,790	(862,710)
Other financing sources (uses)				
Transfers out	<u>(954,000)</u>	<u>(954,000)</u>	<u>-</u>	<u>954,000</u>
Net changes in fund balance	-	(80,500)	10,790	91,290
Fund balance, beginning of year	<u>773,870</u>	<u>773,870</u>	<u>773,870</u>	<u>-</u>
Fund balance, end of year	<u>\$ 773,870</u>	<u>\$ 693,370</u>	<u>\$ 784,660</u>	<u>\$ 91,290</u>

NORTH KENT SEWER AUTHORITY

**SEWER COLLECTION FUND
SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL**

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Budget Amounts</u>		<u>Actual Amount</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental revenue				
Participant fees	\$ 1,496,525	\$ 1,576,525	\$ 1,329,144	\$ (247,381)
Expenditures				
Current				
Public works	<u>1,496,525</u>	<u>1,576,525</u>	<u>1,316,816</u>	<u>259,709</u>
Net changes in fund balance	-	-	12,328	12,328
Fund balance, beginning of year	<u>10,592</u>	<u>10,592</u>	<u>10,592</u>	-
Fund balance, end of year	<u>\$ 10,592</u>	<u>\$ 10,592</u>	<u>\$ 22,920</u>	<u>\$ 12,328</u>

**COMBINING FUND FINANCIAL
STATEMENTS**

NORTH KENT SEWER AUTHORITY

NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

DECEMBER 31, 2023

	Debt Service			<u>Total</u>
	<u>1998 Bonds</u>	<u>2001/2012 Bonds</u>	<u>2007 Refunding Bonds</u>	
Assets				
Cash	\$ -	\$ 119	\$ -	\$ 119
Liabilities				
Accounts payable	-	-	-	-
Fund balances				
Restricted for Debt service	-	119	-	119
Total liabilities and fund balances	<u>\$ -</u>	<u>\$ 119</u>	<u>\$ -</u>	<u>\$ 119</u>

NORTH KENT SEWER AUTHORITY
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Debt Service</u>			<u>Total</u>
	<u>1998 Bonds</u>	<u>2001/2012 Bonds</u>	<u>2007 Refunding Bonds</u>	
Revenues				
Intergovernmental revenue				
Participant fees	\$ -	\$ 370,970	\$ 500,533	\$ 871,503
Expenditures				
Debt service				
Principal	-	330,000	470,000	800,000
Interest	149	42,181	30,753	73,083
Total expenditures	<u>149</u>	<u>372,181</u>	<u>500,753</u>	<u>873,083</u>
Net changes in fund balances	(149)	(1,211)	(220)	(1,580)
Fund balances, beginning of year	<u>149</u>	<u>1,330</u>	<u>220</u>	<u>1,699</u>
Fund balances, end of year	<u>\$ -</u>	<u>\$ 119</u>	<u>\$ -</u>	<u>\$ 119</u>